

CHAIRPERSON  
BRYAN CRENSHAW

VICE-CHAIRPERSON  
DERRELL SLAUGHTER

VICE-CHAIRPERSON PRO-TEM  
RANDY MAIVILLE

LAW & COURTS COMMITTEE  
MARK POLSDOFER, CHAIR  
CHRIS TRUBAC  
VICTOR CELENTINO  
BRYAN CRENSHAW  
ROBERT PEÑA  
RANDY SCHAFER

**INGHAM COUNTY BOARD OF COMMISSIONERS**  
P.O. Box 319, Mason, Michigan 48854 Telephone (517) 676-7200 Fax (517) 676-7264

THE LAW & COURTS COMMITTEE WILL MEET ON THURSDAY, OCTOBER 14, 2021 AT 5:00 P.M., IN CONFERENCE ROOM A, HUMAN SERVICES BUILDING, 5303 S. CEDAR, LANSING AND VIRTUALLY AT <https://ingham.zoom.us/j/81848426836>.

**NOTE CHANGE IN TIME**

Agenda

Call to Order

Approval of the [September 30, 2021 Minutes](#)

Additions to the Agenda

Limited Public Comment

1. Sheriff's Office – Resolution to Authorize a Contract Extension with [Body Connection Yoga](#) for Trauma Centered Yoga at the Ingham County Jail
2. Community Corrections – Resolution to Authorize Additional Justice Millage Programming Funds for Indigent [Electronic Monitoring](#) Users to Maintain Services through December 31, 2021 and to Provide Notice to Judicial Services Group, Ltd. that Additional Funds are Available
3. 9-1-1 Dispatch Center
  - a. Resolution to Support [House Bill 5026](#)
  - b. Resolution to Authorize Renewal of Services with [National Testing Network](#) for 2022
  - c. Resolution Honoring [Jim Clickner](#) as the Recipient of the Michigan A.P.C.O. 2021 Supervisor of the Year Award
4. Law & Courts Committee – Resolution to Authorize Positions, Contracts, and Other Expenses to Increase Treatment [Programming for 2022](#) as Authorized by the Justice Millage

Announcements

Public Comment

Adjournment

**PLEASE TURN OFF CELL PHONES OR OTHER ELECTRONIC DEVICES  
OR SET TO MUTE OR VIBRATE TO AVOID DISRUPTION DURING THE MEETING**

The County of Ingham will provide necessary reasonable auxiliary aids and services, such as interpreters for the hearing impaired and audio tapes of printed materials being considered at the meeting for the visually impaired, for individuals with disabilities at the meeting upon five (5) working days notice to the County of Ingham. Individuals with disabilities requiring auxiliary aids or services should contact the County of Ingham in writing or by calling the following: Ingham County Board of Commissioners, P.O. Box 319, Mason, MI 48854 Phone: (517) 676-7200. A quorum of the Board of Commissioners may be in attendance at this meeting. Meeting information is also available on line at [www.ingham.org](http://www.ingham.org).

LAW & COURTS COMMITTEE  
September 30, 2021  
Draft Minutes

Members Present: Polsdofer, Celentino, Crenshaw, Peña, and Trubac.

Members Absent: Schafer.

Others Present: Sidney Bishop, Lisa Bonney, Andrea Calabrese, Scott LeRoy, Teri Morton, Neal Perry, Lindsey Power, Richard Terrill, Mary Konieczny, and others.

The meeting was called to order by Chairperson Polsdofer at 6:00 p.m. in Conference Room A of the Human Services Building, 5303 S. Cedar Street, Lansing, Michigan. Virtual Public participation was offered via Zoom at <https://ingham.zoom.us/j/81848426836>.

Approval of the September 16, 2021 Minutes

MOVED BY COMM. CRENSHAW, SUPPORTED BY COMM. PEÑA, TO APPROVE THE MINUTES OF THE SEPTEMBER 16, 2021 LAW & COURTS COMMITTEE MEETING.

THE MOTION CARRIED UNANIMOUSLY. Absent: Commissioner Schafer.

Additions to the Agenda

Substitute –

3. Circuit Court
  - c. Juvenile Division Resolution to Authorize an Agreement for a Facility Service Dog for Ingham Academy

Limited Public Comment

Scott LeRoy, Deputy Circuit Court Administrator, stated he wanted to give a brief report on the Raise The Age Grant and legislation. He further stated there was much planning, research, and a lot of data collection conducted in order to ensure the children would have a smooth transition between facilities.

Mr. LeRoy stated there was an unintended consequence when some of the House and Senate bills converted to a procedural statute. He further stated many of the courts around the state and in the County had determined the legislation applied to those who were 17 at the time of offense, meaning on October 1, 2021 those individuals were to be transferred to the Youth Center.

Mr. LeRoy stated he appreciated the cooperation from the Ingham County Sheriff's Office, the Prosecutor, and Court Administrators that worked to ensure a seamless transition for cases that came from either the District Court or the Circuit Courts. He further stated four 17-year-olds from the Ingham County Jail were to be transferred to the Youth Center on October 1, 2021.

MOVED BY COMM. CELENTINO, SUPPORTED BY COMM. CRENSHAW, TO APPROVE A CONSENT AGENDA CONSISTING OF THE FOLLOWING ACTION ITEMS:

1. Sheriff's Office – Resolution to Authorize the Renewal of a Support Services Agreement with Carousel Industries for Audio and Video Support at the Ingham County Sheriff's Office
2. Circuit Court
  - a. Resolution to Accept the FY 2022 Michigan Mental Health Court Program Grant, Continue the Grant Funded Full-Time Mental Health Court-Court Services Coordinator Position and Mental Health Court-Case Coordination Specialist Position, and Authorize Subcontracts
  - b. Resolution to Accept the FY 2022 Swift and Sure Sanctions Probation Program Grant, Continue the Grant Funded Three-Quarter Time SSSPP Case Management Coordinator Position and Authorize Subcontracts
3. Circuit Court – Juvenile Division
  - a. Resolution to Accept the Child and Parent Legal Representation Grant from the Michigan Department of Health and Human Services
  - c. Resolution to Authorize an Agreement for a Facility Service Dog for Ingham Academy
4. Facilities Department
  - a. Resolution to Authorize an Agreement with Clean Harbors, Inc., for the Zimmerman Road Easement Access for the Ingham County Justice Complex
5. 9-1-1 Dispatch Center – Resolution to Authorize Renewal of Software Support Agreement with Central Square Technologies for the Computer Aided Dispatch (CAD) System

THE MOTION CARRIED UNANIMOUSLY. Absent: Commissioner Schafer.

THE MOTION TO APPROVE THE ITEMS ON THE CONSENT AGENDA CARRIED UNANIMOUSLY. Absent: Commissioner Schafer.

3. Circuit Court – Juvenile Division
  - b. Resolution to Accept the Raise The Age Grant from the Michigan Department of Health and Human Services

MOVED BY COMM. CRENSHAW, SUPPORTED BY COMM. CELENTINO, TO APPROVE THE RESOLUTION.

Commissioner Crenshaw asked for the projected increased costs associated with the arrival of the four individuals previously mentioned during Public Comment.

Mr. LeRoy stated there would be zero impact on the budget due to Public Act 114 of 2018, and Public Act 97 of 2019, also known as the Raise the Age Legislation.

Commissioner Crenshaw asked for the predicted quantity of individuals that would now come to the Youth Center.

Mr. LeRoy stated the estimated increase was approximately 2.3 individuals, which did not place the Youth Center at maximum capacity. He further stated the data from 2020 was not taken into consideration when calculating a prediction, due to the Stay at Home orders.

Commissioner Celentino asked if COVID-19 impacted the length of stay at the Youth Center.

Mr. LeRoy stated the length of stay had not changed, but the number of individuals in the Youth Center had decreased due to the restrictions that were in place. He further stated loosening of certain restrictions had recently increased the amount of individuals in the Youth Center, while recent license revocations at local healthcare institutions increased the length of stay were due to the inability to transfer individuals to get treatment and were unrelated to the COVID-19 pandemic.

Commissioner Crenshaw asked Mr. LeRoy what would happen if the grant was not renewed next year.

Mr. LeRoy stated the grant lasted for three years. He further stated both General Fund and millage money had been reserved with the Controller's Office.

Commissioner Crenshaw stated the resolution did not specify the grant was active for three years.

Mr. LeRoy stated the length of the grant was included in the resolution memo.

Commissioner Crenshaw asked for the capacity of the Youth Center.

Mr. LeRoy stated the capacity of the Youth Center was 24 beds. He further stated it was important to clarify that the Youth Center was not licensed to treat 24 occupants, as they were a court-operated facility.

Mr. LeRoy stated the Youth Center required two employees per day room. He further stated he was in the process of exploring how to adapt in order to allow for an additional room to ensure a space for occupants that had been more violent than other occupants.

THE MOTION CARRIED UNANIMOUSLY. Absent: Commissioner Schafer

4. Facilities Department
  - b. Justice Complex Update

Richard Terrill, Facilities Director, provided an update regarding the Justice Complex.

Commissioner Peña asked if the project was on schedule.

Mr. Terrill stated the project was currently ahead of schedule.

Chairperson Polsdofer asked when a roof would be on the structure.

Mr. Terrill stated the first part of the roof was estimated to be installed in November or December, but he did not have a firm date. He further stated the project would happen after the cells for the main level were brought in.

Mr. Terrill invited any of the Commissioners to contact him if they were interested in touring the Justice Complex.

6. Law & Courts Committee – Resolution Authorizing 2022 Agreements for Juvenile Justice Community Agencies

MOVED BY COMM. CELENTINO, SUPPORTED BY COMM. TRUBAC, TO APPROVE THE RESOLUTION.

MOVED BY COMM. CELENTINO, SUPPORTED BY COMM. CRENSHAW, TO AMEND THE RESOLUTION TO FILL IN THE BLANKS AS FOLLOWS:

THEREFORE BE IT RESOLVED, that the Ingham County Board of Commissioners hereby directs the County Attorney to draft contracts for the period of January 1, 2022 through December 31, 2022, for each Community Agency listed below in accordance with the dollar amounts allocated in the 2022 Budget as stated below, and for the services to Ingham County residents previously approved by the Law & Courts Committee:

- Child & Family Charities – Juvenile Screening & Assessment Program **\$46,712.60**
- Child and Family Charities – Teen Court **\$31,869.60**
- Resolution Services Center of Central Michigan – Restorative Justice **\$42,472.60**
- Resolution Services Center of Central Michigan – Youth Diversion **\$24,472.60**
- Small Talk – Health Boundaries/Mental Health Therapy **\$29,472.60**

Commissioner Celentino stated he wanted to make sure the additional funding recommended in the Controller’s memo was distributed as evenly as possible. He further stated he wanted to know how the agencies would update their scope of services.

Teri Morton, Deputy Controller, stated she planned to contact the agencies after the resolution was adopted by the Board of Commissioners in order to determine if the scope of services needed any amendments. She further stated the agencies would be happy to amend.

Commissioner Crenshaw stated a few of the organizations were in attendance, and extended an offer for them to address the Committee.

Ms. Morton stated there was an organization participating via Zoom. She further stated Resolution Services Center was on the agenda for the next meeting to provide a full update.

THE MOTION TO AMEND THE RESOLUTION CARRIED UNANIMOUSLY. Absent: Commissioner Schafer.

Lisa Bonney, Resolution Services Center Director, stated her thanks to the Committee for the continued and additional funding. She further stated the COVID-19 pandemic had impacted the locations from which referrals originated, due to school closings.

Ms. Bonney stated Resolution Services Center had reached out to more people and engaged more schools and law enforcement agencies.

Andrea Calabrese, Child and Family Charities Chief Operation Officer, stated Sydney Bishop, Child and Family Charities Juvenile Justice Director, and Neal Perry, Child and Family Charities Substance Use and Mental Health Clinics Coordinator, were in attendance with her to discuss how the funding impacted their departments. She further stated work within the Child and Family Charities continued despite the COVID-19 pandemic.

Mr. Bishop stated he was glad to have the ability to see people in person. He further stated Child and Family Charities was able to engage with the schools, and recently partnered with nine schools to train students to be jurors in teen court Accountability Hearings.

Mr. Bishop stated Child and Family Charities was able to reach out to the community more during the Stay at Home Orders, and received an increase of community referrals. He further stated referrals from other locations had decreased during the Stay at Home Orders due to schools being closed.

Mr. Bishop stated there was an Accountability Hearing scheduled for Friday, October 8, 2021 and invited the Committee to attend virtually. He further stated he could send the link to participate remotely.

Mr. Perry stated he thanked the Committee for their support. He further stated referrals had slowed in 2020, and increased in 2021.

Mr. Perry stated the Families Matter Program had seen much success. He further stated his department had an increase of substance use treatment referrals, and hired two additional employees in order to meet the demand.

Commissioner Trubac asked how often the Accountability Hearings were held, as we was unable to attend the upcoming hearing.

Mr. Bishop stated the Hearings were scheduled for every two weeks, and would provide a calendar with upcoming trials.

Chairperson Polsdofer asked for additional information regarding the Families Matter Program.

Mr. Perry stated the program was grant funded. He further stated families screened for substance use, and children between ages 11 and 17 were eligible for treatment in some way for opiate use.

Mr. Perry stated the program also identified additional opportunities for mental health support. He further stated the child may require additional specialized treatment or preventative support, and could receive assistance in order to form bonds with the families.

Commissioner Peña asked if extended families were included in the program.

Mr. Perry stated family looked different to everyone, so the program was not limited to the biological parent. He further stated the program screened the primary caregivers and other family members, and included everyone that was involved in raising the child.

Lindsey Power, Small Talk Children's Advocacy Center Clinical Director, stated her thanks for the support and recognition. She further stated the Center was able to start the Healthy Boundaries Treatment Program with positive response.

Ms. Power stated this was a program for children who might have had sexual trauma in the past, or who might have behaviors of acting out sexually or behaviors that might not have had a treatment program within Ingham County. She further stated she was the provider for the service and had received much appreciation from the families who utilized the services.

THE MOTION TO APPROVE THE RESOLUTION, AS AMENDED, CARRIED UNANIMOUSLY. Absent: Commissioner Schafer.

#### Announcements

Commissioner Peña stated he had spoken with the Principal of Pattengill Academy today, and was informed the school had been good with their COVID-19 cases and mask compliances, and had one case, which was not generated within the school. He further stated he extended an invitation to the families at the schools to attend Jack-O-Lanterns Unleashed.

Commissioner Peña stated Jack-O-Lanterns Unleashed opened on October 8, 2021 at the Ingham County fairgrounds. He further stated the exhibits were a great fundraiser and was outdoors for families to enjoy safely.

Commissioner Trubac stated the first Environmental Affairs Commission took place on Wednesday, September 29, 2021. He further stated the Commission was interested in exploring the potential to add solar panels in parking lots, and had begun exploring the feasibility and cost estimates.

Commissioner Trubac further stated solar panels should be a consideration to add to the Justice Complex.

Commissioner Peña asked if any members of the public were in attendance at the Environmental Affairs Commission meeting.

Commissioner Trubac stated there were unfortunately no members of the public present at the meeting.

Chairperson Polsdofer stated it was good to know the information presented by Commissioner Trubac, as he and Mr. Terrill recently discussed the potential to add electric vehicle charging stations in parking lots.

Public Comment

None.

Adjournment

The meeting was adjourned at 6:37 p.m.



**OCTOBER 14, 2021 LAW & COURTS AGENDA  
STAFF REVIEW SUMMARY**

**RESOLUTION ACTION ITEMS:**

**The Deputy Controller recommends approval of the following resolutions:**

1. *Sheriff's Office – Resolution to Authorize a Contract Extension with Body Connection Yoga for Trauma Centered Yoga at the Ingham County Jail*

This resolution will authorize a contract extension in the not to exceed amount of \$15,600 with Deb Hart Body Connection Yoga for Trauma Centered Yoga at the Ingham County Jail for the period of January 1, 2022 through December 31, 2022. Resolution #20-143 approved a twenty-month contract for these services, which included a one-year renewal option. The Sheriff's Office is recommending this renewal. Funds will be budgeted for this contract from the Justice Millage allocation for Jail Programming.

See memo for details.

2. *Community Corrections - Resolution to Authorize Additional Justice Millage Programming Funds for Indigent Electronic Monitoring (EM) Users to Maintain Services through December 31, 2021 and to Provide Notice to Judicial Services Group, Ltd. (JSG) that Additional Funds are Available*

Resolution #19-393 authorized the current contract with JSG Monitoring for indigent user Electronic Monitoring (EM) services. Resolution #20-589 approved \$70,000 in Justice Millage Programming Funds for these services and Resolution #21-217 approved an additional \$230,000. Due to the continued impact of COVID-19, EM utilization remains high, and current available funding will be exhausted by the end October 2021. EM utilization is projected to continue at the current level through the remainder of 2021, requiring an additional \$120,000 to maintain services through December 31, 2021, for an overall 2021 total of \$420,000. Pursuant to the terms of the current JSG contract, written notice can be provided, as additional funds are made available.

When current funding runs out, the only available option for EM services is client-pay, which would reduce or preclude access to services for many users. The proposed additional \$120,000 for indigent EM funds are available from unspent Justice Millage funds. The projection for unspent funds previously allocated for programming is \$290,000 through the end of 2021.

See memo for details.

- 3a. *9-1-1 Dispatch Center – Resolution to Support House Bill 5026*

As discussed at the August 12, 2021 Law and Courts Committee meeting, House Bill 5026 will ensure continued operation and funding for 9-1-1 services in Michigan. As requested, a letter was drafted for the Board Chair's signature, which was sent on to all members of the Michigan legislature representing Ingham County.

Since August 12, some new substitutions were made to the bill:

- Budget implementation for a \$16 million one-time appropriation to the state 9-1-1 fund to make up a hole created by prepaid revenue coming in lower than expected. This appropriation allows the legislature to eliminate a fee increase in HB 5026 as introduced for postpaid (contract) phones and reduce the fee increase for prepaid to 1%.
- Increase the prepaid point of sale fee from 5% to 6% to ensure equity and to assure the network is paid for by user fees going forward.
- Include a review of prepaid fee revenue by Treasury to determine why revenue has been lower than expected.
- Include language to trigger a roll back in fees if revenue is higher than expected.
- Replace state Multi-Line Telephone System (MLTS) 9-1-1 requirements with new federal requirements.
- Provide for more timely payment of reimbursement of system costs to network providers.
- Extend the sunset from December 31, 2021 to December 31, 2027.

This resolution will show continued support for the bill from the Board of Commissioners with the new substitutions.

See memo for details.

3b. 9-1-1 Dispatch Center – Resolution to Authorize Renewal of Services with National Testing Network for 2022

This resolution will authorize the renewal of an agreement with National Testing Network (NTN) for the purposes of testing applicants for 9-1-1 Dispatcher. The costs include an ECOMM National Annual Membership fee of \$1,000 and a cost of \$46 per applicant tested. The estimated need is to test 500 applicants during 2022, bringing the requested cost to \$24,000. Funds are available for this agreement in the 9-1-1 Center 2022 budget.

See memo for details.

4. Law & Courts Committee – Resolution to Authorize Positions, Contracts and Other Expenses to Increase Treatment Programming for 2022 as Authorized by the Justice Millage

This resolution will approve continuation funding of programs funded by the Justice Millage as follows:

- \$633,836 for the Community Mental Health Correctional Assessment and Treatment Services
- \$71,170 for Mental Health Medication Assisted Treatment (MAT) Peer Recovery Coach Services through CMH
- \$475,600 for Community Based Programs
- \$89,228 for the Ingham County Health Department Pathways to Care Program
- \$128,400 for Ingham County Sheriff's Office/Jail Programming
- \$223,058 to fund two Corrections Deputies to assist in facilitating inmate programming and a portion of the Inmate Programming Coordinator
- \$175,267 to fund a Pretrial Services Clerk and a Pretrial Services Investigator at Circuit Court/Pretrial Services

These requests total \$1,796,559 and funds are available within the Justice Millage fund.

See memo for details.

**HONORARY RESOLUTION:**

- 3c. 9-1-1 Dispatch Center – Resolution Honoring Jim Clickner as the Recipient of the Michigan A.P.C.O. 2021 Supervisor of the Year Award

## Agenda Item 1

**TO:** Board of Commissioners Finance & Law & Courts Committees

**FROM:** Robert Earle, Captain

**DATE:** October 4, 2021

**SUBJECT:** Inmate Programming, Body Connection Yoga Services Agreement Extension  
For the meeting agendas of October 14 and 20

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### **BACKGROUND**

Body Connection Yoga, hereafter “BCY,” and Ingham County on behalf of the Sheriff’s Office, hereafter Sheriff’s Office, entered twenty (20) month agreements for both male and female inmates in the Ingham County Jail with Yoga classes based on the Trauma Centered Yoga Program which expire on December 31, 2021. The agreement contained a one (1) year options for service extension. It is the mutual intent of BCY and the Sheriff’s Office to observe a one-year contract extension option for contracted service, for the period of January 1, 2022 through December 31, 2022.

### **ALTERNATIVES**

The alternative would be to endure the RFP process which is not desired in light of the operational demands of the current health crisis and Justice Complex design/build project management.

### **FINANCIAL IMPACT**

Costs to the county will remain status quo as outlined in the agreement. The agreement language remains unchanged.

### **OTHER CONSIDERATIONS**

Providing Trauma Centered Yoga has been well received by Sheriff Staff and those incarcerated. Participation in the program continues to be high.

### **RECOMMENDATION**

Based on the information presented, and on behalf of Sheriff Scott Wriggelsworth, I respectfully recommend approval of the attached resolution to support a contract extension with Body Connection Yoga.

Introduced by the Law & Courts and Finance Committees of the:

**INGHAM COUNTY BOARD OF COMMISSIONERS**

**RESOLUTION TO AUTHORIZE A CONTRACT EXTENSION WITH BODY CONNECTON YOGA FOR TRAUMA CENTERED YOGA AT THE INGHAM COUNTY JAIL**

WHEREAS, on August 7, 2018 the electorate of Ingham County approved the Justice Millage; and

WHEREAS, the millage language authorized funding for “programming for the treatment of substance addictions, treatment of mental illness, and reduction of re-incarceration among arrested persons”; and

WHEREAS, on November 27, 2018 the Board of Commissioners adopted a Resolution #18-497 that included approximately \$99,000/year to fund several Ingham County Sheriff’s Office coordinated programs that include Trauma Centered Yoga; and

WHEREAS, on March 24, 2020 the Board of Commissioners adopted a Resolution 20-143 to provided Yoga services to incarcerated males and females in the Ingham County Correctional Facility as outlined in the agreement; and

WHEREAS, the following provider has a current contract for services expiring December 31, 2021:

Trauma Centered Yoga provided by **Deb Hart Body Connection Yoga**,  
**Deb Hartnagle**: [debhart9@gmail.com](mailto:debhart9@gmail.com), (517)-980-0334  
County vendor # **40495**; and

WHEREAS, the vendor agreement offers an additional one (1) year option for service extension.

THEREFORE, BE IT RESOLVED, that the Ingham County Board of Commissioners authorizes a contract not to exceed \$15,600/year with Deb Hart Body Connection Yoga for services for the period of January 1, 2022 through December 31, 2022.

BE IT FURTHER RESOLVED, that funds for this contract will come from the Justice Millage.

BE IT FURTHER RESOLVED, that the Controller/Administrator is authorized to make the necessary adjustments to the 2022 budget.

BE IT FURTHER RESOLVED, that the Board Chairperson is hereby authorized to sign any necessary documents consistent with this resolution and upon approval as to form by the County Attorney.

## Agenda Item 2

**TO:** Board of Commissioners Law and Courts and Finance Committees  
**FROM:** Mary Sabaj, CCAB Manager  
**DATE:** October 5, 2021

**SUBJECT:** Resolution to Authorize Additional Justice Millage Programming Funds for Indigent Electronic Monitoring (EM) Users to Maintain Services Through December 31, 2021 And to Provide Notice to Judicial Services Group, Ltd. (JSG) That Additional Funds Are Available

### **BACKGROUND**

Resolution #19-393, approved September 24, 2019, authorized the current contract with JSG Monitoring for indigent user electronic monitoring (EM) services. To fund FY 2021 indigent EM services, Resolution #20-589 approved \$70,000 in Justice Millage Programming Funds and Resolution #21-217, approved an additional \$230,000 on April 13, 2021. Due to the continued impact of COVID-19, EM utilization remains high, with current available funding exhausted in October 2021. EM utilization is projected to continue at the current level through the remainder of 2021, requiring an additional \$120,000 to maintain services through December 31, 2021, for an overall 2021 total of \$420,000. Pursuant to the terms of the current JSG contract, written notice can be provided, as additional funds are made available.

### **ALTERNATIVES**

When current funding runs out, the only available option for EM services is client-pay, which will reduce or preclude access to services.

### **FINANCIAL IMPACT**

The proposed additional \$120,000 for indigent EM funds, to maintain services through December 31, 2021, are available from unspent Justice Millage funds.

### **STRATEGIC PLANNING IMPACT**

This resolution supports the overarching long-term objective of providing easy access to quality, innovative, cost effective services that promote well-being and quality of life for the residents of Ingham County, specifically section A 2. (e) of the Action Plan – Combine Jail sentences with substance abuse and other treatment programming when appropriate to reduce recidivism.

### **OTHER CONSIDERATIONS**

EM continues to be an essential evidence-based resource during the ongoing COVID-19 crisis and has proven to be an effective and cost-efficient option for monitoring appropriate offenders in the community. The cost of EM services is \$5.50 to \$10 per day compared to \$97.19 per day for a jail bed. The overall Ingham County JSG EM compliance rate for January through September is 98.7% and the compliance rate for just indigent users is 98.1%, both exceeding the National Compliance Rate of 93-94%.

Adequate indigent EM resources will continue to be needed as an alternative to jail for those unable to pay for services. It is expected that the increased need for EM resources, to provide services for users with reduced hours, lay-offs, and lost employment due to the pandemic will continue through 2021.

### **RECOMMENDATION**

Based on the information presented, the CCAB respectfully recommends approval of the attached resolution.

Introduced by the Law & Courts and Finance Committees of the:

**INGHAM COUNTY BOARD OF COMMISSIONERS**

**RESOLUTION TO AUTHORIZE ADDITIONAL JUSTICE MILLAGE PROGRAMMING FUNDS FOR INDIGENT ELECTRONIC MONITORING USERS TO MAINTAIN SERVICES THROUGH DECEMBER 31, 2021 AND TO PROVIDE NOTICE TO JUDICIAL SERVICES GROUP, LTD. THAT ADDITIONAL FUNDS ARE AVAILABLE**

WHEREAS, Resolution #19-393 adopted September 24, 2019 by the Board of Commissioners authorized entering a contract with JSG to provide electronic monitoring (EM) services for indigent users for an initial three-year performance period effective December 1, 2019 through December 1, 2022 followed by two one-year automatic renewal periods not to exceed December 31, 2024; and

WHEREAS, this contract provides that upon exhaustion of the annual budgeted and subsequently approved additional funds during any given year, JSG is required to cease performing services for the remainder of the year, unless or until JSG is notified in writing that additional funding is available to continue services for indigent users; and

WHEREAS, Board of Commissioners Resolution #20-589 adopted December 8, 2020 approved \$70,000 and Resolution #21-217 adopted April 13, 2021 approved an additional \$230,000 in Justice Millage Programming funds for 2021 indigent EM services; and

WHEREAS, the on-going impact of COVID-19 continues to result in high utilization of EM services, exhausting the available Justice Millage funds in October of 2021; and

WHEREAS, EM has proven to be both effective and cost-efficient; and

WHEREAS, additional EM funding up to \$120,000 from unspent Justice Millage programming funds is now needed to ensure that services continue through December 31, 2021.

THEREFORE BE IT RESOLVED, that the Ingham County Board of Commissioners hereby authorizes additional funds in an amount not to exceed \$120,000, for an overall 2021 total of \$420,000 and authorizes providing JSG written notice that additional funds amounting to \$120,000 are available for EM services through December 31, 2021.

BE IT FURTHER RESOLVED, that these supplemental funds will come from unspent Justice Millage Programming funds.

BE IT FURTHER RESOLVED, that the Controller/Administrator is authorized to make the necessary adjustments to the 2021 budget.

BE IT FURTHER RESOLVED, that the Board Chairperson is hereby authorized to sign any necessary documents consistent with this resolution and upon approval as to form by the County Attorney.

**TO:** Board of Commissioners Law & Courts Committee  
**FROM:** Barbara Davidson, 9-1-1 Director  
**DATE:** October 4, 2021  
**SUBJECT:** Resolution in support of HB 5026  
*For meeting agendas of Law & Courts October 14, 2021*

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**BACKGROUND**

9-1-1 was originally based on landline telephones with traditional copper network developed in the 1960s. This network was funded entirely by what was called a technical fee on those landline customers. Over the years, this old network has been retrofitted to accommodate newer forms of communication such as wireless and Voice over IP devices. This network is no longer meeting the communication needs of the 21<sup>st</sup> century. About ten years ago, 9-1-1 professionals throughout the State including Ingham County began a migration to what is called Next Generation 911, or NG911, by contracting with a service provider, Peninsula Fiber Network, to provide an IP based fiber network to replace the legacy copper. The fiber network has enhanced GPS location services, messaging capabilities to 9-1-1, and increases bandwidth, speed, reliability, and redundancy that meet national guidelines. Fees for this network are statutorily assessed to the users of the system based on their device. Those who use landlines or are contractual wireless customers, pay a flat \$0.25 fee. Those who use “pre-paid” non-contractual service pay 5% of the retail price at the original point of sale. The Emergency 9-1-1 Service Enabling Act, Michigan Public Act 32 of 1986 gives the authority to provide 9-1-1 services in Michigan as well as authority to collect the previously mentioned fees. It further authorizes Ingham County to provide 9-1-1 services and to determine technical, operational, managerial, and fiscal aspects of 9-1-1 service within the Ingham County 9-1-1 service district. Public Act 32 sunsets on December 31, 2021.

**ALTERNATIVES**

House Bill 5026 ensures continued operation and funding for 9-1-1 services in Michigan by:

1. Extend 911 Authorization Act Sunset.
2. Increase pre-paid customer fee by 1%.
3. After discussions, a one-time appropriation of \$16 million will negate the increase of a \$0.02 increase in postpaid wireless and wireline customers that was originally considered.
4. Grant Treasury the ability to audit the prepaid side of the revenue, which has unexpectedly come up lacking.
5. Automatically reduce surcharge if new fees are too high.
6. Provide for timely reimbursement of system costs to network providers.
7. This bill will ensure that prepaid users are paying their fair share and the network is paid for going forward 100% by user fees.

**FINANCIAL IMPACT**

None.

**OTHER CONSIDERATIONS**

None.

**RECOMMENDATION**

Based on the information presented, I respectfully recommend approval of the attached resolution to support House Bill 5026.



Introduced by the Law & Courts Committees of the:

**INGHAM COUNTY BOARD OF COMMISSIONERS**

**RESOLUTION TO SUPPORT HOUSE BILL 5026**

WHEREAS, the Emergency 9-1-1 Service Enabling Act, Michigan Public Act 32 of 1986, MCL §484.1101 et seq., as amended, sunsets on December 31, 2021; and

WHEREAS, without an extension of the Act, Ingham County has no authority to provide 9-1-1 service or to determine the technical, operational, managerial, or fiscal aspects of 9-1-1 service within the Ingham County 9-1-1 Service District; and

WHEREAS, the cost of the 9-1-1 Emergency Service IP Network has been historically funded by user fees on communication devices; and

WHEREAS, user fee revenue has fallen short of expectations, which will result in a deficit in the State fund that pays for 9-1-1 network costs by 2023; and

WHEREAS, HB 5026 increases the State prepaid device user fee from 5% of the sale to 6% of the sale; and

WHEREAS, this small increase in the prepaid user fee, along with a \$16 million appropriation in SB 82, will provide only the amount necessary to fund the Emergency Services IP Network.

THEREFORE BE IT RESOLVED, that the Ingham County Board of Commissioners supports enactment of HB 5026 to ensure continued operation and funding of 9-1-1 service.

BE IT FURTHER RESOLVED, that copies of this resolution will be forwarded to all members of the Michigan legislature representing Ingham County.

## Agenda Item 3b

**TO:** Board of Commissioners Law & Courts and Finance Committees  
**FROM:** Barbara Davidson, 9-1-1 Director  
**DATE:** October 4, 2021  
**SUBJECT:** Renewal of agreement and services with National Testing Network (NTN)  
*For meeting agendas of Law & Courts October 14, 2021 and October 20, 2021*

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### **BACKGROUND**

This request is for the renewal of an agreement with National Testing Network (NTN) for the purposes of testing applicants for 9-1-1 Dispatcher.

### **ALTERNATIVES**

We have researched alternatives but are satisfied with the level of responsiveness from NTN, content of their testing materials, quick turnaround time for scoring and competitive pricing.

### **FINANCIAL IMPACT**

The costs include an ECOMM National Annual Membership fee of \$1,000 and a cost of \$46.00 per applicant tested. We are estimating a need to test 500 applicants during 2022 which brings our cost and requested authorization in the Resolution to \$24,000.

### **OTHER CONSIDERATIONS**

None.

### **RECOMMENDATION**

Based on the information presented, I respectfully recommend approval of the attached resolution to renew our agreement with National Testing Network (NTN).

Introduced by the Law & Courts and Finance Committees of the:

**INGHAM COUNTY BOARD OF COMMISSIONERS**

**RESOLUTION TO AUTHORIZE RENEWAL OF SERVICES WITH  
NATIONAL TESTING NETWORK FOR 2022**

WHEREAS, the Ingham County Board of Commissioners operates the 9-1-1 Emergency Telephone Dispatch System through the Ingham County 9-1-1 Central Dispatch Center; and

WHEREAS, Ingham County Central Dispatch is requesting a renewal of an agreement for applicant testing services with National Testing Network (NTN); and

WHEREAS, Ingham County Central Dispatch needs to continue testing dispatcher applicants virtually to allow for social distancing and to allow more distant, qualified applicants to complete initial screening testing without travel here to test; and

WHEREAS, the costs for their testing services is an annual fee of \$1,000.00 and \$46.00 per applicant tested and our estimate is that we will need to test as many as 500 applicants in 2022; and

WHEREAS, the 9-1-1 Director is recommending that the Ingham County Board of Commissioners fund this request from the 9-1-1 Emergency Telephone Dispatch Services fund.

THEREFORE BE IT RESOLVED, that the Ingham County Board of Commissioners authorizes an expenditure not to exceed \$24,000.00 from the 9-1-1 Emergency Telephone Dispatch Services fund for testing of dispatch applicants.

BE IT FURTHER RESOLVED, that the Controller/Administrator is authorized to make the necessary budgetary transfers that are consistent with this resolution.

BE IT FURTHER RESOLVED, that the Chairperson of the Ingham County Board of Commissioners is authorized to sign any necessary contract/Purchase Order documents consistent with this resolution and approved as to form by the County Attorney.

**TO:** Board of Commissioners Law & Courts

**FROM:** Barbara Davidson, 9-1-1 Director

**DATE:** October 4, 2021

**SUBJECT:** Recognizing Jim Clickner as the recipient of the Michigan APCO 2021 Supervisor of the Year award  
*For meeting agendas of Law & Courts October 14, 2021*

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**BACKGROUND**

The Michigan Chapter of APCO presents awards each year at their annual meeting and awards ceremony. These awards are presented to public safety communications personnel who have demonstrated the highest levels of personal and professional conduct and performance in the line of duty. Seven categories are considered to celebrate the individuals or groups that have exemplified outstanding job performance. Nominations were made in all categories. One of those categories is Supervisor of the Year. Jim Clickner was not only acknowledged for his exemplary service but won the Supervisor of the Year award.

**ALTERNATIVES**

None.

**FINANCIAL IMPACT**

No financial impact.

**OTHER CONSIDERATIONS**

None.

**RECOMMENDATION**

Based on the information presented, I respectfully recommend approval of the attached resolution to recognize Jim Clickner for his achievement and commitment to Ingham County.

Introduced by the Law & Courts Committee of the:

INGHAM COUNTY BOARD OF COMMISSIONERS

**RESOLUTION HONORING JIM CLICKNER AS THE RECIPIENT OF THE  
MICHIGAN A.P.C.O. 2021 SUPERVISOR OF THE YEAR AWARD**

WHEREAS, the Michigan Chapter of Association of Public-Safety Communications Officials (APCO) has awarded their 2021 Supervisor of the Year award to Ingham County Supervisor Jim Clickner; and

WHEREAS, Jim was nominated for his exemplary performance that is seen each and every day as he helps our staff and interacts with the public and our public safety partners; and

WHEREAS, Jim was described in the submission for this award by his Manager:

“Jim has a high regard for his quality of work and the relationship he has with others. He is approachable and the staff like to work for him. He puts his trust in others and coaches others in a way that makes them feel appreciated. He understands that mistakes happen and helps to rectify them. He is focused on results, has attention to detail, and understands that the little things make all the difference when it comes to his quality of work. What sets him apart is the drive he has to make changes for the better and goes above and beyond to ensure our center moves in the right direction. He doesn't hesitate to help administration or his subordinates. He goes out of his way to take on tasks to make others jobs easier on them.”

; and

WHEREAS, Jim has served the communities here in Ingham County for seventeen years, all years dedicated to Ingham County 9-1-1; and

WHEREAS, Jim will be presented his award at the APCO Annual Meeting in Frankenmuth, MI on October 21<sup>st</sup>, 2021.

THEREFORE BE IT RESOLVED, that the Ingham County Board of Commissioners congratulates Jim Clickner as the recipient of the 2021 Michigan APCO, Supervisor of the Year award and joins the 9-1-1 Center staff and members of APCO in applauding Jim for his exemplary service and commitment to those in need, on behalf of Ingham County.

## Agenda Item 4

**TO:** Board of Commissioners Law & Courts, Human Services and Finance Committees  
**FROM:** Teri Morton, Deputy Controller  
**DATE:** October 7, 2021  
**SUBJECT:** Resolution to Authorize Positions, Contracts and Other Expenses to Increase Treatment Programming for 2022 as Authorized by the Justice Millage

For the meeting agendas of October 14, 18, and 20

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### **BACKGROUND**

On August 7, 2018, Ingham County voters approved the Justice Millage. In addition to providing funding for a new Justice Complex, the millage language authorized funding for “programming for the treatment of substance addictions, treatment of mental illness, and reduction of re-incarceration among arrested persons.”

Beginning in January 2019, the Board of Commissioners has allocated funding to Community Mental Health, the Community Corrections Department, the Health Department, the Sheriff’s Office and the Pretrial Services Division of Circuit Court to provide programming. In addition, Resolution 21-131 allocated Justice Millage funding for two new Corrections Deputies to assist in facilitating inmate programming and reclassified the Intake/Referral Coordinator to an Inmate Programming Coordinator. Continuation funding for this programming is being requested in 2022.

### **ALTERNATIVES**

There are many beneficial services and programs that could qualify under the millage language to treat substance addictions, mental illness, and reduce recidivism. After much consideration, the programs presented here address the priorities developed by the Law and Courts Committee and the work group at this time.

### **FINANCIAL IMPACT**

Continuation of current programs will total \$1,796,559, with all costs to be paid from proceeds of the Justice Millage.

The 2022 costs are as follows:

- Community Mental Health Correctional Assessment and Treatment Services (CATS): \$633,836 to continue to fund three full time mental health therapists to provide mental health therapy, case management services and to coordinate care as well as to increase collaboration at the Ingham County Jail, one full time nurse case manager to work directly in partnership with the Ingham County Health Department/Jail Medical to integrate behavioral health and physical health care, and one full time mental health secretary to provide clerical support for these services. Also funded is a full time Program Manager to assist in the direct management of Jail Re-entry; inclusion in the Ingham County Health Department Medication Assisted Treatment (MAT) program; and to manage Jail Diversion activities, both of which include community liaison and development of the services necessary for re-entry purposes.
- Community Mental Health Medication Assisted Treatment (MAT) Peer Recovery Coach: \$71,170 to fund a Peer Recovery Coach to work with inmates involved in the MAT program (managed by the Ingham County Health Department) and inmates identified as high risk by the CATS therapists to provide intensive community support for MAT and other clients.

- Community Based Programs: \$475,600 to fund electronic monitoring, substance abuse assessment and psychological evaluation, day reporting, and MRT – Cognitive Behavioral Change.
- Ingham County Health Department Pathways to Care Program: \$89,228 to continue previously grant funded services in a client-centered approach to inmates who have a current or past history of opioid and other substance use disorders.
- Ingham County Sheriff's Office/Jail Programming: \$128,400 to fund inmate initiatives, seeking safety, break out, trauma centered yoga, restorative justice, re-entry programming and parenting.
- Ingham County Sheriff's Office: \$223,058 to fund two Corrections Deputies to assist in facilitating inmate programming and a portion of the Inmate Programming Coordinator.
- Circuit Court/Pretrial Services: \$175,267 to fund a Pretrial Services Clerk and a Pretrial Services Investigator.

Additional information on these requests are attached to this memo.

There are two notable change in this year's requests. Last year, CMH request only three months of funding for the MAT Peer Recovery Coach. This was to cover the remaining costs for 2021 once a grant had expired. In 2022, a full year of funding is requested, as grant funding is not available.

The bigger change is the substantial increase in request for electronic monitoring. In 2021, \$70,000 was requested, and for 2022, the request is for \$400,000. Although the initial 2021 allocation was for \$70,000, an additional \$230,000 was allocated to address increased utilization related to the COVID-19 pandemic, and an additional \$120,000 is being requested at this round of committee meetings. It is expected that utilization will remain high in 2022, while the court system works through its backlog of cases, and the effects of the pandemic on the justice system and the economy continue into 2022.

The projected Justice Millage revenue for 2022 is around \$7.1 million. The 2022 debt service payment is \$4,468,250, leaving over \$2.6 million available for other expenditures, including the 2022 recommended programming allocation detailed above. Unspent funds will remain in the millage fund balance to be used as a possible construction contingency for the Justice Complex and for future consideration by the Board of Commissioners for a reduction to the millage rate.

### **STRATEGIC PLANNING IMPACT**

This resolution supports the overarching long-term objective of providing user friendly, accessible facilities and quality infrastructure, specifically section E 1. (b) of the Action Plan – Develop strategies to finance with new revenue a modern new Ingham County Jail this is more humane, efficient and cost effective with appropriate security levels, programming and staffing.

### **OTHER CONSIDERATIONS**

The allocated funds for programming from the millage are subject to approval and appropriation by the Board of Commissioners each year. Programs funded in the current year will not necessarily be continued in upcoming years.

### **RECOMMENDATION**

Based on the information presented, I respectfully recommend approval of the attached resolution.

Request for Continuation of Justice Millage Funding for CATS Y22.

Community Mental Health Correctional Assessment and Treatment Services (CATS): \$633,836 to continue to fund three full time mental health therapists to provide mental health therapy (individual/group), case management services and to coordinate care as well as to increase collaboration at the Ingham County Jail, one full time nurse case manager to work directly in partnership with the Ingham County Health Department/Jail Medical to integrate behavioral health and physical health care, and one full time mental health secretary to provide clerical support for these services. Also funded is a full time Program Manager to assist in the direct management of Jail Re-entry; inclusion in the Ingham County Health Department Medication Assisted Treatment (MAT) program; and to manage Jail Diversion activities, both of which include community liaison and development of the services necessary for re-entry purposes. Please see separate request for an additional funding request of \$71,170 to support the current MAT Peer Recovery Coach.



PROGRAM BUDGET - COST DETAIL SCHEDULE

ATTACHMENT B.2

Use WHOLE DOLLARS Only

| PROGRAM   |   | BUDGET PERIOD   |                              | DATE PREPARED             |
|---|---|---|------------------------------|---------------------------|
| <b>CATS Jails Mileage</b>   |   | From:<br><b>1/1/2021</b>  | To:<br><b>12/31/2021</b>     | <b>10/7/2021</b>          |
| CONTRACTOR NAME<br><b>CMHA of Clinton-Eaton-Ingham Counties</b>                             |   | BUDGET AGREEMENT<br><input checked="" type="checkbox"/> ORIGINAL <input type="checkbox"/> AMENDMENT |                              | AMENDMENT #               |
|   |   |   |                              | <b>GRANT COVERED COST</b> |
| <b>1. SALARY &amp; WAGES:</b>   |   |   | <b>POSITIONS REQUIRED</b>    | <b>TOTAL SALARY</b>       |
| POSITION DESCRIPTION  | COMMENTS  |   |                              |                           |
| <b>MENTAL HLTH THERAPIST</b>  | \$ <b>58,088</b>                                |   | <b>1.000</b>                 | \$ <b>58,088</b>          |
| <b>MENTAL HLTH THERAPIST</b>  | \$ <b>58,088</b>                                |   | <b>1.000</b>                 | \$ <b>58,088</b>          |
| <b>MENTAL HLTH THERAPIST</b>  | \$ <b>52,918</b>                                |   | <b>1.000</b>                 | \$ <b>52,918</b>          |
| <b>NURSE CARE MANAGER</b>   | \$ <b>70,937</b>                                |   | <b>1.000</b>                 | \$ <b>70,937</b>          |
| <b>SECRETARY</b>  | \$ <b>43,228</b>                                |   | <b>1.000</b>                 | \$ <b>43,228</b>          |
| <b>COORDINATOR 2A</b>   | \$ <b>76,694</b>                                |   | <b>1.000</b>                 | \$ <b>76,694</b>          |
| <b>1. TOTAL SALARY &amp; WAGES:</b>   |   |   | <b>6.000</b>                 | \$ <b>359,953</b>         |
| <b>2. FRINGE BENEFITS: (Specify)</b>  |   | Composite Rate %  |                              |                           |
| <input checked="" type="checkbox"/> FICA  | <input checked="" type="checkbox"/> LIFE INS    | <input checked="" type="checkbox"/> DENTAL INS  | <b>47.00%</b>                | \$ <b>169,178</b>         |
| <input checked="" type="checkbox"/> UNEMPLOY INS  | <input checked="" type="checkbox"/> VISION      | <input checked="" type="checkbox"/> WORK COMP   | <b>7.65%</b>                 |                           |
| <input checked="" type="checkbox"/> RETIREMENT  | <input checked="" type="checkbox"/> HEARING INS |   |                              |                           |
| <input checked="" type="checkbox"/> HOSPITAL INS  | <input type="checkbox"/> OTHER: specify-        |   |                              |                           |
| <b>2. TOTAL FRINGE BENEFITS:</b>  |   |   |                              | \$ <b>169,178</b>         |
| <b>3. TRAVEL: (Specify if category exceeds 10% of Total Expenditures)</b>                   |   |   |                              |                           |
| <b>Travel</b>   |   |   |                              | \$ <b>1,200</b>           |
| <b>Conferences</b>  |   |   |                              | \$ <b>5,500</b>           |
| <b>3. TOTAL TRAVEL:</b>   |   |   |                              | \$ <b>6,700</b>           |
| <b>4. SUPPLIES &amp; MATERIALS: (Specify if category exceeds 10% of Total Expenditures)</b> |   |   |                              |                           |
| <b>Supplies</b>   |   |   |                              | \$ <b>1,000</b>           |
| <b>4. TOTAL SUPPLIES &amp; MATERIALS:</b>   |   |   |                              | \$ <b>1,000</b>           |
| <b>5. CONTRACTUAL: (Subcontracts/Subrecipients)</b>   |   |   |                              |                           |
| <u>Name</u>   | <u>Address</u>                                  | <u>Amount</u>   |                              |                           |
|   |   |   | <b>5. TOTAL CONTRACTUAL:</b> | \$ <b>-</b>               |
| <b>6. EQUIPMENT: (Specify)</b>  |   |   |                              |                           |
|   |   |   | <b>6. TOTAL EQUIPMENT:</b>   | \$ <b>-</b>               |
| <b>7. OTHER EXPENSES: (Specify if category exceeds 10% of Total Expenditures)</b>           |   |   |                              |                           |
| Communication:  |   | Amount  |                              |                           |
|   | <b>JAIL PHONES</b>                              | \$ <b>2,200</b>   |                              | \$ <b>2,200</b>           |
| SPACE:  |   |   |                              | \$ <b>-</b>               |
| Licensing:  |   |   |                              | \$ <b>-</b>               |
|   | <b>LICENSING FEES</b>                           | \$ <b>600</b>   |                              | \$ <b>700</b>             |
| OTHER:  |   |   |                              | \$ <b>-</b>               |
|   | <b>PROGRAM STAFF TRAINING</b>                   | \$ <b>1,000</b>   |                              | \$ <b>1,200</b>           |
|   |   |   |                              | \$ <b>-</b>               |
|   |   |   |                              | \$ <b>-</b>               |
|   |   |   |                              | \$ <b>-</b>               |
| <b>7. TOTAL OTHER EXPENSES:</b>   |   |   |                              | \$ <b>3,800</b>           |
| <b>8. TOTAL DIRECT EXPENDITURES: (Sum of Totals 1-7)</b>                                    |   | <b>8. TOTAL DIRECT EXPENDITURES:</b>  |                              | \$ <b>540,631</b>         |
| <b>9. INDIRECT COST CALCULATIONS:</b>   |   |   |                              |                           |
| Rate #1 Base \$   | 9.28%   | x Rate  | \$ 540,631                   | = \$ 50,171               |
| Rate #2 Base \$   | 7.96%   | x Rate  | \$ 540,631                   | = \$ 43,034               |
| <b>9. TOTAL INDIRECT EXPENDITURES:</b>  |   |   |                              | \$ <b>93,205</b>          |
| <b>10. TOTAL ALL EXPENDITURES: (Sum of lines 8-9)</b>                                       |   |   |                              | \$ <b>633,836</b>         |

**Request for Additional Funding Post Bureau of Justice Building Bridges Grant  
Ending (December 31, 2021)**

The Ingham County Health Department wrote for and received funding from the Bureau of Justice Building Bridges endeavor to add one full time Peer Recovery Coach in the Ingham County Jail. The Building Bridges Workgroup felt this was the best use of the extra funding. The funding was subcontracted to CMHA-CEI/CATS program. This funding is available March 1, 2020 – December 31, 2021.

The Recovery Coach will work with inmates involved in the Medication Assisted Management program (managed by ICHD) and inmates identified as high risk by the CATS therapists. CATS had one Full Time Recovery Coach with a consistent caseload of 40 plus individuals. Because of this CATS has only able to focus on the high priority population upon release from jail. The addition of the BJA Recovery Coach (RC) has allowed CATS to focus on providing intensive community support for MAT as well as other clients who would benefit from RC services.

Per the Substance Abuse and Mental Health Services Administration (SAMHSA), a Recovery Coach focused on Medication Assisted Treatment focuses on:

1. Holistic wellness. A PRSS program within an OTP promotes holistic wellness and offers recovery and life skills support.
2. Guidance. PRSS provide venues to advocacy, role modeling, and peer coaching, and provides direction and assistance in practical problem solving.
3. Stigma reduction. PRSS programs serve to reduce the stigma of medication-assisted treatment and recovery. Through education and advocacy, peer leaders raise awareness and understanding of addiction, treatment and recovery, not only individuals enrolled in an OTP but also for the client's family and the community. Engagement and empowerment. MAR PRSS providers demonstrate the authenticity of lived experience, and often have greater credibility with individuals in treatment and recovery. This can result in greater engagement and empowerment, as individuals relate through shared experiences and become confident in making good and informed decisions for themselves.
4. Hope. Being in contact with a successful peer role model is helpful to individuals enrolled in an OTP in seeing that they, too, are capable of achieving recovery. Peer providers are role models and provide living examples and hope that recovery can and does happen within a MAT environment.
5. Buy-in. More targeted research is needed in order to move PRSS from practice-based evidence to evidence-based practice. The ability to measure positive individual and program outcomes will result in increased buy-in from treatment professionals, policymakers, funders, and other stakeholders.
6. Workforce Expansion. PRSS providers can improve the client to staff ratio and allow clinicians to provide greater attention to MAT patients. Peer providers can also offer services outside of clinical settings, in various recovery community locations. Over time, individuals accessing MAR PRSS.

**This position is currently funded by the BJA grant. Upon the contract's end (December, 2021), CMHA-CEI is requesting the position be continued with the Justice Complex Millage.**

PROGRAM BUDGET - COST DETAIL SCHEDULE

ATTACHMENT B.2

Use WHOLE DOLLARS Only

| PROGRAM   |   | BUDGET PERIOD   |                   | DATE PREPARED             |
|---|---|---|-------------------|---------------------------|
| Ingham Co Bureau of Justice   |   | From:<br>1/1/2022   | To:<br>12/31/2022 | 10/7/2021                 |
| CONTRACTOR NAME<br>CMHA of Clinton-Eaton-Ingham Counties                                    |   | BUDGET AGREEMENT<br><input checked="" type="checkbox"/> ORIGINAL <input type="checkbox"/> AMENDMENT |                   | AMENDMENT #               |
|   |   |   |                   | <b>GRANT COVERED COST</b> |
| <b>1. SALARY &amp; WAGES:</b>   |   |   |                   |                           |
| POSITION DESCRIPTION  | COMMENTS  | POSITIONS REQUIRED  | TOTAL SALARY      |                           |
| Peer Recovery Coach   |   | 1,000   | \$ 41,015         |                           |
|   |   |   | \$ -              |                           |
|   |   |   | \$ -              |                           |
|   |   |   | \$ -              |                           |
|   |   |   | \$ -              |                           |
|   |   |   | \$ -              |                           |
|   |   | <b>1. TOTAL SALARY &amp; WAGES:</b>   | <b>1,000</b>      | <b>\$ 41,015</b>          |
| <b>2. FRINGE BENEFITS: (Specify)</b>  |   |   | Composite Rate %  |                           |
| <input checked="" type="checkbox"/> FICA  | <input checked="" type="checkbox"/> LIFE INS    | <input checked="" type="checkbox"/> DENTAL INS  | <b>48.00%</b>     | \$ 19,687                 |
| <input checked="" type="checkbox"/> UNEMPLOY INS  | <input checked="" type="checkbox"/> VISION      | <input checked="" type="checkbox"/> WORK COMP   | <b>7.65%</b>      |                           |
| <input checked="" type="checkbox"/> RETIREMENT  | <input checked="" type="checkbox"/> HEARING INS |   |                   |                           |
| <input checked="" type="checkbox"/> HOSPITAL INS  | <input type="checkbox"/> OTHER:specify-         |   |                   |                           |
|   |   | <b>2. TOTAL FRINGE BENEFITS:</b>  |                   | <b>\$ 19,687</b>          |
| <b>3. TRAVEL: (Specify if category exceeds 10% of Total Expenditures)</b>                   |   |   |                   |                           |
|   |   | <b>3. TOTAL TRAVEL:</b>   |                   | <b>\$ -</b>               |
| <b>4. SUPPLIES &amp; MATERIALS: (Specify if category exceeds 10% of Total Expenditures)</b> |   |   |                   |                           |
|   |   | <b>4. TOTAL SUPPLIES &amp; MATERIALS:</b>   |                   | <b>\$ -</b>               |
| <b>5. CONTRACTUAL: (Subcontracts/Subrecipients)</b>   |   |   |                   |                           |
| <u>Name</u>   | <u>Address</u>                                  |   | <u>Amount</u>     |                           |
|   |   | <b>5. TOTAL CONTRACTUAL:</b>  |                   | <b>\$ -</b>               |
| <b>6. EQUIPMENT: (Specify)</b>  |   |   | Amount            |                           |
|   |   | <b>6. TOTAL EQUIPMENT:</b>  |                   | <b>\$ -</b>               |
| <b>7. OTHER EXPENSES: (Specify if category exceeds 10% of Total Expenditures)</b>           |   |   | Amount            |                           |
| Communication:  |   |   | \$ -              |                           |
|   |   |   | \$ -              |                           |
|   |   |   | \$ -              |                           |
| SPACE:  |   |   | \$ -              |                           |
| Licensing   |   |   | \$ -              |                           |
| OTHER:  | <b>Bus Passes</b>                               | \$ 3,000  | \$ 3,000          |                           |
|   | <b>Special Consumer Needs</b>                   | \$ 998  | \$ 998            |                           |
|   |   |   | \$ -              |                           |
|   |   |   | \$ -              |                           |
|   |   | <b>7. TOTAL OTHER EXPENSES:</b>   |                   | <b>\$ 3,998</b>           |
| <b>8. TOTAL DIRECT EXPENDITURES: (Sum of Totals 1-7)</b>                                    |   | <b>8. TOTAL DIRECT EXPENDITURES:</b>  |                   | <b>\$ 64,700</b>          |
| <b>9. INDIRECT COST CALCULATIONS:</b>   |   |   |                   |                           |
|   | Rate #1 Base \$ 10.00%                          | x Rate \$ 64,700  | =                 | \$ 6,470                  |
|   | Rate #2 Base \$                                 | x Rate \$ 64,700  | =                 | \$ -                      |
|   |   | <b>9. TOTAL INDIRECT EXPENDITURES:</b>  |                   | <b>\$ 6,470</b>           |
| <b>10. TOTAL ALL EXPENDITURES: (Sum of lines 8-9)</b>                                       |   |   |                   | <b>\$ 71,170</b>          |

## **COMMUNITY CORRECTIONS - COMMUNITY BASED PROGRAMMING**

### **2022 JUSTICE COMPLEX MILLAGE PROPOSAL**

According to the Department of Justice, Bureau of Justice Assistance, over the last two decades, a critical mass of evidence has accumulated challenging the prior prevailing belief that nothing works to rehabilitate offenders. (*BJA, 2014*) To the contrary, research findings show that evidence-based interventions can significantly reduce recidivism. It is clear that sanctions alone do not result in positive behavior change or reduce recidivism (*R. Warren, CJJ/NIC, 2007*). The leading researcher in what works and what does not in reducing recidivism, Edward J. Latessa, Ph.D., states that, “Not a single review of studies of the effects of official punishment alone has found consistent evidence of reduced recidivism.” While up to 60% of treatment services studies reported reduce recidivism rates (*E. Latessa, 2002*).

#### **Electronic Monitoring: \$400,000**

Electronic monitoring (EM) is an effective and cost-efficient resource, capable of directly reducing the jail population while maintaining public safety.

In addition to monitoring and tracking, a large National Institute of Justice study showed significant decreases (31%) in the probation failure rate for all groups of offenders and age groups who are supervised on electronic monitoring (*NIJ, 2011*). Use of alcohol monitoring devices deters recidivism during use; and, when combined with treatment, provides the user an opportunity to change negative behavior (*Court Review, V. Flango & F. Cheesman*).

Judicial Services Group, Ltd. (JSG) utilizes a variety of monitoring devices that can provide a broad range of supervision parameters based on the individual user. Locally, EM is used in pretrial and probation supervision, as an alternative to incarceration under the Sheriff’s jurisdiction, and saves jail staff that would otherwise be used for hospitalized inmates. In 2020 and 2021, EM utilization increased significantly, due to the COVID-19 pandemic. EM has proven to be an efficient and effective resource to assist with reducing the jail population by providing county funded indigent services to appropriate users who can be diverted from the jail and to self-pay clients who lost employment or had their hours reduced due to COVID-19.

#### **Substance Abuse Assessments and Psychological Evaluations \$5,000**

Conducting a clinical assessment is essential to understanding the nature and severity of the patient’s health and social problems that may have led to or resulted from the substance use. This assessment is critical in determining the intensity of care that will be recommended and the composition of the treatment plan. Tailoring the treatment to specific needs increases the likelihood of successful treatment engagement and retention. Research shows that those who are matched with the appropriate level of treatment using ASAM (American Society of Addiction Medicine) criteria participate more fully in treatment and typically have better outcomes. (3X improvement in addiction severity outcomes at 3 months/30% reduction in dropout from treatment/25% - 300% reduction in no shows to next stage of treatment) (*ASAM, D. Gastfriend, MD*).

Psychological Evaluations determine the severity of a specific mental health concern or to determine an individual’s capacity for adequate functioning. Assessments and evaluations may be required to develop a sentence that includes appropriate treatment placements and programming.

COMMUNITY BASED PROGRAMS – 2022 MILLAGE PROPOSAL

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#### **Day Reporting: \$52,000**

This program provides an additional layer of monitoring and supervision, structure, accountability and programming in the community. Based on individual need, it addresses a wide array of fundamental needs such as food, clothing, housing and housing. All critical to successful integration into the community and being able to focus on treatment. Also based on assessed need, on-site evidence-based groups include Cognitive Behavioral Therapy, Dialectical Behavior Therapy, Seeking Safety, Anger Management, and Conflict Resolution. AA and NA groups meet onsite.

Community Corrections funded Day Reporting has a highly successful completion rate that ranges from 65% - 70%. This demonstrates its effectiveness at assisting participants achieve their Individual Plan goals with no rearrests while engaged in the 120-day program. While, Day Reporting programs across the country are not standardized, there are a number of studies of similar programs that demonstrate significant recidivism reduction (30% - 60%) (PA 2013, Utah & Oregon 2010).

Expanding this State funded Community Corrections program will increase the number of offenders served, including those not be eligible under State MDOC approved criteria (e.g. District Court misdemeanants).

### **MRT – Cognitive Behavioral Change**

#### **\$18,600**

Moral Reconciliation Therapy (MRT) is a systematic treatment strategy to decrease recidivism among adult criminal offenders by using 16 objectively defined steps focusing on seven basic treatment issues to promote positive change. MRT is a cognitive-behavioral treatment approach that is probably the most widely researched offender treatment modality (*Meta-Analysis, G. Little, 2005*). 200 outcome studies have been conducted up to 20 years after treatment and release of over 100,000 individuals. Overall, finding lower recidivism rates, improved personality variables, and enhanced treatment compliance. (S. Swan, 2013)

Expanding this State funded Community Corrections program will increase the number of offenders served, including those who are not eligible under State MDOC approved criteria.

### **TOTAL**

**\$475,600** Submitted

by Community Corrections: October 7, 2021

**Jail Programming - Justice Millage Budget - 2022**

| <b>Program Provider/Expense Title</b>                       | <b>Budget</b> | <b>Program Description</b>   |
|---|---------------|--|
| Program Coordinator - Supplies and Discretionary Expenses   | \$5,000       | <b>Inmate Initiatives</b> - Garden, Employment assistance, Training/Educational DVDs, and other program facilitation discretionary funds   |
| Program Coordinator – Technology upgrades                   | \$5,000       | <b>Inmate Initiatives</b> – Due to COVID precautions and protocols, video conferencing and virtual meetings for programming are becoming the norm. Technology upgrades to include, but not limited to video conferencing equipment.  |
| Body Connection Yoga  | \$15,600      | <b>Trauma Centered Yoga</b> - is provided to male and female felony offenders, on a voluntary basis, by a certified trauma informed yoga instructor.   |
| TBD – To be put out for RFP                                 | \$17,600      | <b>Seeking Safety</b> (26-week program)- helps people attain safety from trauma and/or substance abuse through teaching reflective thinking and coping skills. Sessions are conducted in group settings as well as one-on-one. This program is complimented by Trauma Centered Yoga.   |
| TBD – To be put out for RFP                                 | \$35,200      | <b>Break Out</b> (10-week program) - is based on Moral Reconciliation Therapy (MRT) which is a form of cognitive-behavioral programming designed for male and female criminal justice offenders. Jail Re-Entry Planning and Life Skills offers clients the opportunity to establish short term achievable goals, identify personal strengths and overcome projected barriers to success. |
| TBD – To be put out for RFP                                 | \$10,000      | <b>Re-Entry Program</b> (new) – Targeted programming to address recidivism and the causes of re-incarceration among larger inmate population. Participants will attend one (1) or multiple topic seminars aimed to reduce recidivism, in addition to addressing economic, health and social obstacles. Target audience of inmates that are incarcerated less than 30 days at ICJ.        |
| Currently: "It Takes A Village Educational Consulting, LLC" | \$20,000      | <b>Restorative Justice</b> (15-30-week program) - Offers participants a chance to take accountability and repair the harm done by their crimes, while teaching mediation, conflict resolution, and problem solving. Participants can earn certificates for being trained in mediation.   |

|                                      |                  |   |
|--------------------------------------|------------------|---|
| Currently Life Launch Institute, LLC | \$20,000         | <b>Parenting</b> -This program includes instructions to: <ul style="list-style-type: none"> <li>• Promote children’s development,</li> <li>• Improve child/parent attachment,</li> <li>• Improve child/parent communication skills,</li> <li>• Enhance self-esteem of participants,</li> <li>• Improve child/parent social control, and</li> <li>• Reduce aggressive behaviors by children and their caregivers.</li> </ul> |
| <b>TOTAL:</b>                        | <b>\$128,400</b> |   |

JUSTICE MILLAGE  
30<sup>TH</sup> CIRCUIT COURT PRETRIAL SERVICES PROGRAM  
2022 REQUESTS

**PRETRIAL SERVICES PROGRAM REQUESTS:** **ANNUAL COST**

**Funding for the Professional Development & Training:** \$3,950

- Annual NAPSA Membership
  - \$75 per Pretrial Staff Member (6) = \$450
- Annual NAPSA Conference:
  - \$1,500 [Travel / Lodging / Meals] per Employee  
(2) Employees per Year = \$3,000
- Miscellaneous Pretrial Training – Regional:
  - \$500

**CATA – Adult 10 Ride-Card/ Indigent Client Assistance:** \$1,250

- 125 Adult 10 Ride-Cards x \$10 Each

**ADAM – Alcohol & Drug Testing / Indigent Client Assistance:** \$4,032

- Average Referrals per Year = 140
  - 20% Indigent Clients / Financial Need = 28 Clients [Estimated]
- 1X per Week Testing = \$12
- (3) Month Testing Period = 12 Weeks
  
- $140 \times .20 = 28$  (Indigent Clients) /  $28 \times 12$  (12 Weeks Testing) x \$12  
(Cost per Test) = \$4,032

**MOBILE PHONES - OFF SITE COMMUNICATION WITH DEFENDANTS** \$8,394

- (6) iPhone 13 Pro = \$5,994 (one-time cost)
- Plan to cover 6 phones per month = \$200 x 12 = \$2400



Introduced by the Law & Courts, Human Services and Finance Committees of the:

**INGHAM COUNTY BOARD OF COMMISSIONERS**

**RESOLUTION TO AUTHORIZE POSITIONS, CONTRACTS, AND OTHER EXPENSES  
TO INCREASE TREATMENT PROGRAMMING FOR 2022 AS AUTHORIZED  
BY THE JUSTICE MILLAGE**

WHEREAS, on August 7, 2018 the electorate of Ingham County approved the Justice Millage; and

WHEREAS, in addition to providing funding for a new Justice Complex, the millage language authorized funding for “programming for the treatment of substance addictions, treatment of mental illness, and reduction of re-incarceration among arrested persons”; and

WHEREAS, beginning in January 2019, the Board of Commissioners has allocated funding to Community Mental Health, the Community Corrections Department, the Health Department, the Sheriff’s Office and the Pretrial Services Division of Circuit Court to provide such programming; and

WHEREAS, Resolution 21-131 allocated Justice Millage funding for two new Corrections Deputies to assist in facilitating inmate programming and reclassified the Intake/Referral Coordinator to an Inmate Programming Coordinator; and

WHEREAS, organizations receiving funding in 2021 have requested continuation funding for 2022; and

WHEREAS, a substantial increase in the request for electronic monitoring has been made reflecting the expected continued increase in usage due to the COVID-19 pandemic.

THEREFORE BE IT RESOLVED, that the Ingham County Board of Commissioners hereby authorizes a 2022 budget of up to \$1,796,559 from the Justice Millage to continue the following treatment programs:

- Community Mental Health Correctional Assessment and Treatment Services (CATS): \$633,836 to continue to fund three full time mental health therapists to provide mental health therapy, case management services and to coordinate care as well as to increase collaboration at the Ingham County Jail, one full time nurse case manager to work directly in partnership with the Ingham County Health Department/Jail Medical to integrate behavioral health and physical health care, and one full time mental health secretary to provide clerical support for these services. Also funded is a full time Program Manager to assist in the direct management of Jail Re-entry; inclusion in the Ingham County Health Department Medication Assisted Treatment (MAT) program; and to manage Jail Diversion activities, both of which include community liaison and development of the services necessary for re-entry purposes.
- Community Mental Health Medication Assisted Treatment (MAT) Peer Recovery Coach: \$71,170 to fund a Peer Recovery Coach to work with inmates involved in the MAT program (managed by the Ingham County Health Department) and inmates identified as high risk by the CATS therapists to provide intensive community support for MAT and other clients.
- Community Based Programs: \$475,600 to fund electronic monitoring, substance abuse assessment and psychological evaluation, day reporting, and MRT – Cognitive Behavioral Change.

- Ingham County Health Department Pathways to Care Program: \$89,228 to continue previously grant funded services in a client-centered approach to inmates who have a current or past history of opioid and other substance use disorders.
- Ingham County Sheriff's Office/Jail Programming: \$128,400 to fund inmate initiatives, seeking safety, break out, trauma centered yoga, restorative justice, re-entry programming and parenting.
- Ingham County Sheriff's Office: \$223,058 to fund two Corrections Deputies to assist in facilitating inmate programming and a portion of the Inmate Programming Coordinator.
- Circuit Court/Pretrial Services: \$175,267 to fund a Pretrial Services Clerk and a Pretrial Services Investigator.

BE IT FURTHER RESOLVED, that the Ingham County Board of Commissioners authorizes a contract not to exceed \$633,836 with the Community Mental Health Authority of Clinton, Eaton, and Ingham Counties (CMH) for Community Mental Health Correctional Assessment and Treatment Services for the period of January 1, 2022 through December 31, 2022.

BE IT FURTHER RESOLVED, that the Ingham County Board of Commissioners authorizes a contract not to exceed \$71,170 with the Community Mental Health Authority of Clinton, Eaton, and Ingham Counties (CMH) for Medication Assisted Treatment Peer Recovery Coach Services for the period of January 1, 2022 through December 31, 2022.

BE IT FURTHER RESOLVED, that funds for these contracts with CMH will come from the Justice Millage.

BE IT FURTHER RESOLVED, that staff will present reports in July 2022 providing information about achievements and effectiveness of this programming.

BE IT FURTHER RESOLVED, that the Controller/Administrator is authorized to make the necessary adjustments to the 2022 budget consistent with this resolution.

BE IT FURTHER RESOLVED, that the Board Chairperson is hereby authorized to sign any necessary documents consistent with this resolution and upon approval as to form by the County Attorney.