American Rescue Plan Act

Ingham County Recovery Plan

2021 Report

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Ingham County

Plan Summary

The American Rescue Plan (ARP) Act includes $56.8 million in direct local recovery assistance for Ingham County. The first half (First Tranche) was received in May, 2021 and the second half (Second Tranche) will be received in May, 2022.

Ingham County's Plan fully complies with the U.S. Treasury Department's Interim Final ARP Rule. It guarantees that the County's direct ARP assistance will be allocated prior to the December 31, 2024 deadline and that all ARP expenditures will be completed by December 31, 2026, as required by federal law.

The Ingham County Board of Commissioners developed this plan to strategically allocate the $56.8 million to help Ingham County fully recover and become a stronger county.

Recognizing the need to kick start the County's recovery and address immediate needs, the Commissioners proposed two Phases to allocate funding:

- **Phase I, First Tranche Funding:** to address the immediate needs of Ingham County citizens and businesses that were adversely affected by COVID-19; and
- **Phase II, Second Tranche Funding:** to address long-term solutions regarding affordable housing, critical infrastructure, property tax assistance and the County's financial stabilization.

Ingham County

Phase I, First Tranche Funding Projects: June 2021 – May 2022

The Ingham County Commissioners recognized the immediate needs of many of our County residents and businesses that suffered financially, physically and mentally during the COVID-19 pandemic. To address these needs, the Commissioners established the following priorities for First Tranche funding:

- Health and Well Being Initiatives
  - Community Mental Health
  - Allen Neighborhood FQHC and Pharmacy
  - Mid Michigan Recovery
  - Coat of Many Colors
- Direct Assistance to Residents & Businesses
  - Capital Area Community Services
  - Direct Assistance to Small Businesses
  - Capital Area Housing Partnership
  - Lansing Economic Area Partnership
- County Operations/Revenue Reimbursement
  - Premium Pay for Essential County Employees
  - Technology Upgrades to Enhance Connectivity/Remote Work
  - Tourism and Hospitality – Revenue Reimbursement
  - Emergency Service Authorities – Revenue Reimbursement
  - Staffing

Ingham County

Health and Well Being Initiatives

$3,430,218 for Health and Well Being Including:

- $750,000 – Allen Neighborhood Complex – Development of a FQHC & Pharmacy
- $450,000 – Community Mental Health – Community Mental Health Outreach
- $25,000 – Advanced Peace Initiative – Reduce Gun Violence in Lansing/Ingham County
- 205,218 – Mid Michigan Recovery – Acquisition and Renovation of Recovery Houses
- $1,000,000 – Emergency Service Authorities – Equipment, Staff and Training for Non-Governmental Fire/EMS Services
- $1,000,000 – Ingham County Health Department – Uncommitted

Ingham County

Health and Well Being Initiatives

Project: Allen Place Complex FQHC and Pharmacy

Use of Funds Category: Public Health

Funding Amount: $750,000

Purpose: Provide residents of Lansing's Eastside neighborhood with access to affordable healthcare and pharmacy services in cooperation with the Allen Neighborhood Center, a 21-year old non-profit that provides a wide range or programs designated to increase access to nutritious foods, housing options and health care.

Description: The FQHC and pharmacy will be located within the existing Allen Place Complex, which is within a QCT, thus providing easy access to Eastside residents to healthcare and pharmaceuticals in this traditionally uninsured and underinsured neighborhood. The Ingham County Health Department will manage the FQHC and pharmacy.

Performance Measures:

- Increase in visits to the Allen Place Complex
- Increase in wellness visits to the FQHC
- Increased access to low cost prescriptions

Ingham County

Health and Well Being Initiatives

Project: Community Mental Health Community Outreach

Use of Funds Category: Public Health

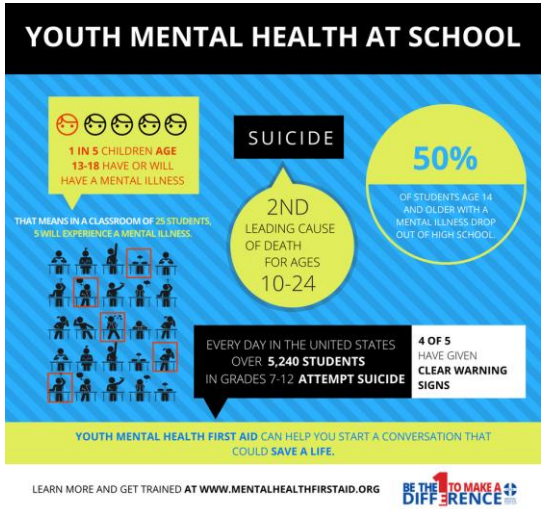
Funding Amount: $450,000

Purpose: To create a team of Behavioral Health Professionals to provide a variety of outreach, engagement, prevention, and direct services for community youth from aged birth to 21.

Description: The team of Behavioral Health Professionals would consist of four Youth Prevention Mental Health Therapists and a .25 FTE Coordinator with additional funds leveraged to enhance efforts via existing CMHA-CEI prevention and outreach funds.

Performance Measures:

- Increased access to youth and adolescent behavioral health services
- Reduced substance abuse



Ingham County

Health and Well Being Initiatives

Project: Advanced Peace Initiative – Reduce Gun Violence in Lansing/Ingham County

Use of Funds Category: Public Health

Funding Amount: $25,000

Purpose: To help fund a raid response initiative which has led to a temporary ceasefire of the rapidly escalating youth-involved shootings in Lansing/Ingham County.

Description: The Rapid Response plan includes:

- Non-police, culturally competent, trauma-informed social worker support for victims, witnesses, impacted families and friends, and shooters
- Mediation services from non-police, trusted individuals trained and experienced in non-violent conflict resolution approaches
- Non-police de-escalation supports from trusted individuals including but not limited to temporary re-location assistance for those at the center of violent conflicts

Performance Measures:

- Reduced gun violence
- Increase in non-violent conflict resolution

Ingham County

Health and Well Being Initiatives

Project: Mid Michigan Recovery Services, Acquisition and Renovations to Recovery Houses

Use of Funds Category: Public Health

Funding Amount: $450,000

Purpose: To help fund the acquisition and renovation of both women's and men's residential substance abuse treatment recovery houses.

Description: The COVID-19 pandemic has dramatically increased the need for substance abuse recovery services. This funding will help fund needed recovery house acquisitions and renovations to existing facilities.

Performance Measures:

- Increased capacity for substance abuse recovery services
- Increased livability and efficiency of existing homes

MID-MICHIGAN RECOVERY SERVICES

Ingham County

Direct Assistance to Residents and Businesses

$17,500,000 for Direct Assistance to Residents and Businesses Including:

- $5,000,000 – Capital Area Community Services – Financial Assistance to Residents
- $1,000,000 – Capital Area Housing Partnership – Mortgage and Utility Assistance
- $11,000,000 – Lansing Economic Area Partnership (LEAP) – Ingham Sunrise Grant Program
- $500,000 – Career Enhancement Program – Uncommitted

Ingham County

Direct Assistance to Residents and Businesses

Project: Capital Area Community Services, Financial Assistance to Residents

Use of Funds Category: Negative Economic Impacts

Funding Amount: $5,000,000

Purpose: Provide direct financial assistance to households that were adversely economically impacted by COVID-19.

Description: Program will provide the following funding:

- $3,600,000 – Direct client assistance
- $300,000 – Financial literacy and foreclosure assistance
- $300,000 – Mental health and medical assistance
- $300,000 – Supporting other Nonprofits, Community Organizations, Neighborhood Groups
- $500,000 – Administration/operational costs

Performance Measures:

- Reduction in missed payments on rent/utilities/car payments, etc.
- Increased funding for medical appointments
- Decrease in families being displaced from residences

Ingham County

Direct Assistance to Residents and Businesses

Project: Capital Area Housing Partnership, COVID Emergency Mortgage and Utility Assistance Program

Use of Funds Category: Negative Economic Impacts

Funding Amount: $1,000,000

Purpose: To keep Ingham County residents who fell behind on their mortgage and utilities during the COVID-19 pandemic in their homes.

Description: The program is a foreclosure prevention, utility and internet assistance program. Homeowners with incomes up to 80% of the area median income are eligible. Provides:

- Grants for up to 12 months of past due mortgage payments
- Utility Assistance One Time Payments – Household Size
  - 1-2 Persons - $1,500
  - 3-4 Persons - $2,000
  - 5+ Persons - $2,500

Performance Measures:

- Reduction in foreclosures
- Reduction in utility shut offs

Ingham County

Direct Assistance to Residents and Businesses

Project: Lansing Economic Area Partnership (LEAP), Ingham Sunrise Grant Program

Use of Funds Category: Negative Economic Impacts

Funding Amount: $11,000,000

Purpose: To provide economic assistance to businesses directly impacted by COVID-19.

Description: Multi-stage grant program targeting a variety of business types with a targeted distribution of 50% to underrepresented populations per category (Women, BIPOC/Ethnic & Racial Minorities, Persons with Disabilities, Veterans, LGBTQ+). Funding categories include:

- $2,750,000 for Traditional/Retail
- $600,000 for Tourism & Hospitality
- $750,000 for Childcare Facilities
- $1,250,000 for Nonprofits
- $750,000 for Sole Proprietors
- $1,000,000 for Restaurants/Eateries/Taverns
- $850,000 for New Businesses during the Pandemic
- $400,000 for Incubator/Entrepreneurial Support
- $1,250,000 for Traditional Startups/Green Energy/Virtual Reality or Innovation Startups
- $450,000 Technical Assistance Succession Planning for Workers and Cooperative Creation
- $250,000 for Technical Assistance to Restart Closed Businesses
- $200,000 for Discretionary Critical Emergency Funding
- $500,000 for Program Implementation, Management and Consulting

Performance Measures:

- Reduction in business closures
- 50% distribution of grants to underrepresented populations

Ingham County

County Operations/Revenue Reimbursement

$8,269,655 for County Operations/Revenue Reimbursement Including:

- $3,900,000 – Premium Pay for Essential County Employees
- $1,500,000 – Innovation Technology – Broadband Upgrades/Remote Work Solutions
- $2,444,077 – Revenue Reimbursement – Hospitality/Travel/Tourism and Public Safety
- $150,000 – Ingham County Drain Commission – Blue Spotted Salamander Drain
- $275,578 – Additional County Staffing
- $50,000 – Broadband Feasibility Study

Ingham County

County Operations/Revenue Reimbursement

Project: Premium Pay for Essential County Employees

Use of Funds Category: Premium Pay

Funding Amount: $3,900,000

Purpose: To provide premium pay to essential Ingham County workers.

Description: During COVID-19 many County workers continued to report to work and interact with the public and co-workers that put them at a heighten risk of infection. There were also a number of employees who were so critical to government operations; Sheriff's Office deputies and corrections officers, health department workers, 911 dispatchers; that they were unable to take advantage of the Michigan Work Share program. The following matrix was developed to determine premium pay amounts based on participation in Work Share, risk factor and work location.

	Work Share		Risk Classification			Work Location		
	Yes	No	Low	Medium	High/Very High	Remote	Both	On-Site
Essential Pay	$ -	$ 6,000	$ 500	$ 1,000	$ 2,000	$ -	$ 500	$ 1,000

Ingham County

County Operations/Revenue Reimbursement

Project: Innovation Technology, Broadband Upgrades/Remote Work Solutions

Use of Funds Category: Water, Sewer, Broadband Infrastructure

Funding Amount: $1,500,000

Purpose: To improve broadband at County-owned facilities and enhance remote work solutions.

Description: Funding for this project will be split between two tasks; 1) running fiber to County-owned facilities that currently are underserved (parks, fairground) to provide enhanced reception and 2) “soft phone” licenses to provide County staff working remotely the ability to utilize their County-owned devices, laptops, IPads, Surfaces, etc. as office phones that will allow their office extensions to be answered remotely.

Performance Measures:

- Increased connectivity to County facilities
- Increased capabilities for remote work

Ingham County

County Operations/Revenue Reimbursement

Project: Revenue Reimbursement, Hospitality/Travel/Tourism and Public Safety

Use of Funds Category: Revenue Replacement

Funding Amount: $2,444,077

Purpose: To provide COVID-19 related lost revenue to County supported organizations and emergency service authorities.

Description: Per the ARP revenue replacement guidelines, Ingham County is eligible for $18 million in revenue replacement for the 2020 fiscal year. At the current time, there are two areas that we are funding through a portion of this $18 million:

1) Replacement of lost revenue for two Hospitality/Travel/Tourism organizations that are supported by County hotel/motel tax receipts:

- $1,400,000 to the Greater Lansing Convention and Visitors Bureau
- $44,077 to the Arts Council of Greater Lansing

2) Funding for non-governmental Emergency Service Authorities that are not otherwise eligible for ARP funds:

- $750,000 to Northeast Ingham Emergency Service Authority for new ambulance, LifePak equipment, EMS scholarships
- $250,000 to Stockbridge Area Emergency Service Authority for new ambulance

Ingham County

County Operations/Revenue Reimbursement

Project: Ingham Drain Commission, Blue Spotted Salamander Drain

Use of Funds Category: Water, Sewer, Broadband Infrastructure

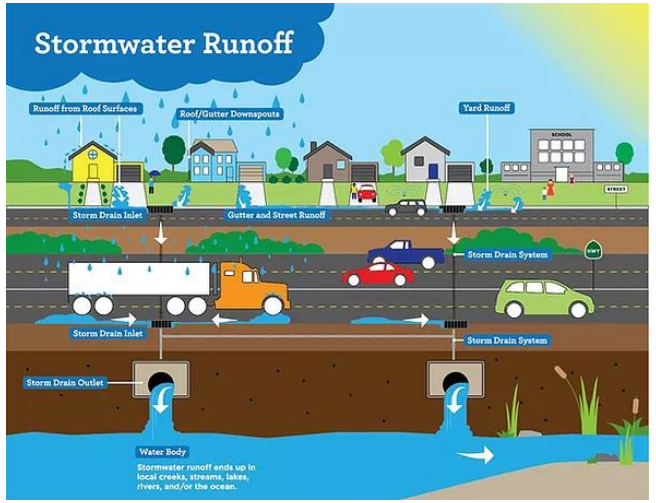
Funding Amount: $150,000

Purpose: To add capacity to existing Blue Spotted Salamander Drain to address drainage problems and periodic flooding

Description: The Blue Spotted Salamander Drain was constructed in 2017 to address drainage problems and periodic flooding. Since the completion of the project, additional drainage concerns have arisen within the Drainage District, resulting in necessary additions to the project design and construction.

Performance Measures:

- Decreased flooding incidents in the Drainage District
- Reduction in pollutants flowing into the waterway



Ingham County

County Operations/Revenue Reimbursement

Project: Additional County Staffing

Use of Funds Category: Administrative/Other, Public Health, Rehiring Public Sector Staff

Funding Amount: $275,578

Purpose: To add staffing capacity for ARP related governmental tasks and public health

Description: The following County positions are funded through this allocation:

- Senior Lead Accountant – tasked with managing ARP related activities – Administrative
- Tax Forfeiture/Foreclosure Coordinator – Assist the Treasurer's Office in working with potential foreclosures to help ensure homeowners keep their homes – Administrative
- Health Center Nurse, Allen Neighborhood CHC – nurse for QCT located community health center – Public Health
- Medical Social Worker, Allen Neighborhood CHC – social worker for QCT located community health center – Public Health
- Maintenance Worker, Ingham Fairgrounds – maintenance worker required to maintain buildings and grounds – Rehiring Public Sector Staff

Ingham County

County Operations/Revenue Reimbursement

Project: Broadband Assessment and Planning

Use of Funds Category: Water, Sewer and Broadband Infrastructure

Funding Amount: $50,000

Purpose: To determine County-wide broadband needs and planning services

Description: Ingham County consists of 16 townships, six cities and two villages, all of which have broadband needs. In order to determine the best broadband solutions to best fit these needs, a broadband assessment and planning project is proposed.

Performance Measures:

- Determine broadband needs for all areas of Ingham County
- Develop a planning model to help townships/cities/villages implement broadband projects

Ingham County

Phase II, Second Tranche Funding Projects: May 2022 – December 2026

The Ingham County Commissioners are committed to utilizing the Second Tranche funding to address long-term community needs to ensure affordable housing, provide property tax relief, re-invest in County operations and provide infrastructure support to County townships and cities. The following Funding amounts are proposed but not yet committed:

- $9,000,000 – Housing Trust Fund
- $10,500,000 – Sewer/Water/Broadband Revolving Loan Fund
- $1,500,000 – Property Tax Forbearance Program
- $7,000,000 – Revenue Replacement

Ingham County

Table of Expenses by Expense Category

Category		Cumulative expenditures to date ($)	Amount spent since last Recovery Plan
2	Expenditure Category: Negative Economic Impacts		
2.9	Small Business Economic Assistance (General)	$250,000	$250,000
6	Expenditure Category: Revenue Replacement		
6.1	Provision of Government Services	$1,400,000	$1,400,000
7	Administrative and Other		
7.1	Administrative Expenses	$11,456.24	$11,456.24

Ingham County

U.S. Treasury Interim Final Rule on ARP Uses

- Further Guidance from Treasury on Eligible Uses
- Reporting Requirements
- FAQ page https://home.treasury.gov/system/files/136/SLFRPFAQ.pdf provides answers to FAQs (updated monthly)
- Fair amount of flexibility in eligible uses
- Revenue Reimbursement Formula
  - Allows for recoupment of all lost general government revenue with 4.1% multiplier each year
  - Does not add money to ARP allocation but county can reimburse for general government expenses (payroll) and utilize "saved" expenses for specific projects, i.e. Housing Trust Fund, thus eliminating federal requirements/spending deadlines for projects

Ingham County